

Message Text

CONFIDENTIAL

PAGE 01 STATE 068842
ORIGIN L-03

INFO OCT-01 CIAE-00 CU-04 INR-10 IO-13 NSAE-00 AID-05
USIE-00 ISO-00 EUR-12 NEA-10 HA-05 AF-10 ARA-10
EA-10 SSO-00 INRE-00 OIC-02 NSCE-00 /095 R

DRAFTED BY L/UNA:AKRECZKO:FEJ
APPROVED BY IO:GADALLEY
L - MR. SCHWEBEL (SUBS.)
IO/UNESCO - MR. WARVARIV
-----018633 170336Z /65
O 170241Z MAR 78
FM SECSTATE WASHDC
TO AMEMBASSY PARIS IMMEDIATE
INFO AMEMBASSY TEL AVIV IMMEDIATE
USMISSION GENEVA
USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 068842

NESCO

E.O. 11652: GDS

TAGS: AORG, UNESCO, OCON

SUBJECT: NESCO INTERGOVERNMENTAL MEETING ON DRAFT DECLARA-
TION ON RACE AND RACIAL PREJUDICE, PARIS, MARCH 13-20:
GUIDANCE ON ZIONISM-RACISM FOR U.S. DELEGATION

REFS: A) PARIS 09193; B) STATE 65531

1. USDEL SHOULD OPPOSE AS A WHOLE AMENDMENTS SUBMITTED BY
ARAB STATES AND TRANSMITTED IN REFTEL A. USDEL SHOULD
ATTEMPT OBTAIN SUPPORT OF OTHER WEO'S ON BROAD OPPOSITION
AND TOGETHER SHOULD TRY IMPRESS ON AFRICANS THAT AMENDMENTS
ARE ATTEMPT TO GIVE A CERTAIN POLITICAL TILT WHICH IS NOT
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 068842

JUSTIFIED ON THE MERITS (ARAB CONCERN IS NOT WITH RACIAL
DISCRIMINATION), WHICH WILL DETRACT FROM ORIGINAL AIM OF
THE DECLARATION AND WHICH COULD MAKE IT IMPOSSIBLE FOR
CERTAIN COUNTRIES TO SUPPORT THE DECLARATION.

2. NEVERTHELESS, IF USDEL MUST NEGOTIATE ON MERITS OF
INDIVIDUAL ARAB AMENDMENTS, FOLLOWING ARE USDEL INSTRUC-

TIONS:

3. RE PROPOSED AMENDMENT TO PREAMBULAR PARA 4 AND TO OTHER PROVISIONS OF DECLARATION TO ADD "OR THEIR RELIGIOUS AFFILIATION," USDEL SHOULD OPPOSE THIS AMENDMENT ON THE

GROUND THIS IS A DECLARATION ON RACIAL REPEAT RACIAL DISCRIMINATION. HOWEVER, OUR ONLY SUBSTANTIVE PROBLEM WITH INCLUSION OF REFERENCE TO RELIGIOUS DISCRIMINATION HERE OR ELSEWHERE IS ITS LACK OF RELEVANCE TO DECLARATION. THEREFORE, IF PRESSED AND IF USDEL BELIEVES IT TACTICALLY ADVANTAGEOUS, USDEL CAN ACQUIESCE IN THIS AND SIMILAR AMENDMENTS.

4. RE PROPOSAL TO ADD A NEW PREAMBULAR PARA. "TAKING INTO ACCOUNT FURTHER THE OTHER RESOLUTIONS ADOPTED BY THE UNITED NATIONS AND BY UNESCO CONCERNING APARTHEID, RACIAL DISCRIMINATION AND ALL FORMS OF RACIALISM," USDEL SHOULD STRONGLY OPPOSE. AS INDICATED IN REFTEL B, THIS LANGUAGE UNACCEPTABLE TO U.S. BECAUSE OF IMPLICIT REFERENCE TO UNGA RES 3379. ADOPTION OF THIS PREAMBULAR PARA. WOULD HAVE GRAVE CONSEQUENCES FOR U.S. POSITION IN CONFERENCE; THIS FACT SHOULD BE MADE WIDELY KNOWN TO DG AND OTHER STATES. DEPT. COULD ACCEPT THE AMENDMENT IF WORDS "BY THE UNITED NATIONS AND" WERE DELETED.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 068842

5. RE AMENDMENTS TO NINTH PREAMBULAR PARA., USDEL CAN ACCEPT ADDITION OF WORDS "IN ALL THEIR FORMS." USDEL CAN ALSO ACCEPT WORDS "OVERT OR VEILED," ALTHOUGH DEPT. FINDS WORDS UNNECESSARY AND DETRACTING FROM QUALITY OF TEXT. USDEL CAN ACCEPT INSERTION WORDS "POLITICAL AND SOCIAL." RE PROPOSED ADDITION OF PHRASE "THE OBLITERATION OF THE RIGHTS OF NATIVE ... POPULATIONS," USDEL SHOULD OPPOSE BECAUSE OF ITS OBVIOUS POLITICAL IMPLICATIONS. HOWEVER, ON ITS TERMS, LANGUAGE IS ACCEPTABLE AND USDEL CAN ULTIMATELY ACCEPT IT.

6. ADDITION OF "AND ITS CONDEMNATION OF" TO TENTH PREAMBULAR PARA. IS ACCEPTABLE.

7. ADDITION OF "AND POLITICAL" TO PARA. (3) OF ARTICLE 1 IS ACCEPTABLE.

8. ADDITION OF WORDS "OR RELIGIOUS" TO PARA. 1 OF ARTICLE 2 IS ULTIMATELY ACCEPTABLE, ALTHOUGH AS EXPLAINED IN PARA. 3 ABOVE, USDEL SHOULD ATTEMPT TO PREVENT EXPANSION OF THE SCOPE OF DOCUMENT BEYOND RACIAL DISCRIMINATION. ADDITION OF WORDS "RELIGIOUSLY OR

HISTORICALLY" TO PARA. 2 OF ARTICLE 2 IS ACCEPTABLE.

9. RE ADDITION OF PHRASE "JUST THE SAME AS ... PRETEXTS" TO ARTICLE 2, PARA. 3, USDEL SHOULD SEEK DELETION OF PHRASE. AS WITH PHRASE "THE OBLITERATION OF THE RIGHTS ... POPULATIONS" DISCUSSED IN PARA. 5 ABOVE, LANGUAGE HAS OBVIOUS POLITICAL IMPLICATIONS. MOREOVER, LANGUAGE IS

OBJECTIONABLE BECAUSE IT COULD SUGGEST THAT, E.G., ISRAEL'S POLICY IS BASED ON RACIAL DISCRIMINATION. ON THE OTHER HAND, THERE IS NO EXPLICIT REFERENCE TO ISRAEL, AND, ON ITS TERMS, THE LANGUAGE IS CORRECT IN SAYING THAT RACIAL DISCRIMINATION BASED ON RELIGIOUS FANATICISM IS UNFOUNDED. THEREFORE, IF USDEL'S STRONG EFFORTS TO CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 068842

DELETE THIS AMENDMENT FAIL, DEPT. WOULD NOT HAVE DEL BREAK CONSENSUS ON THIS ISSUE ALONE. DEPT. WOULD APPRECIATE USDEL'S VIEWS ON THIS POSITION.

10. BOTH CHANGES SUGGESTED TO ARTICLE 3 ARE ACCEPTABLE.

11. RE PROPOSAL TO SUBSTITUTE SELF-FULFILLMENT FOR "FREE SETTLEMENT," DEPT. BELIEVES ORIGINAL LANGUAGE IS MORE APPROPRIATE, ALTHOUGH USDEL COULD ACQUIESCE IN THIS CHANGE. RE PROPOSAL TO ADD "ON THEIR RIGHT TO RETURN ... SELF-DETERMINATION," DEPT. UNABLE TO ACCEPT LANGUAGE BECAUSE IT IMPLIES THAT RESTRICTIONS ON OTHER COMMUNICATIONS ARE PERMISSIBLE. DEPT. CAN ACCEPT THE LANGUAGE IF IT IS PHRASED SO THAT IT IS CLEAR THAT ALL RESTRICTIONS ON COMMUNICATION BASED ON RACE, INCLUDING RESTRICTION ON COMMUNICATION ON RIGHT TO RETURN TO HOMELAND AND SELF-DETERMINATION, ARE NOT ADMISSIBLE.

12. RE SUGGESTION TO ADD, "PARTICULARLY WHERE THE NATIVE POPULATIONS ARE UPROOTED ... ARMED AGGRESSION," DEPT. UNABLE TO ACCEPT THIS LANGUAGE ONLY BECAUSE IT UNABLE TO ACCEPT LANGUAGE TO WHICH IT CONNECTED, ASSERTING THAT APARTHEID CONSTITUTES A THREAT TO INTERNATIONAL PEACE (SEE PARA. 19 BELOW). HOWEVER, IF ACCEPTABLE FORMULATION IS FOUND FOR RELATIONSHIP BETWEEN APARTHEID AND INTERNATIONAL PEACE, DEPT. CAN ACCEPT ADDITION OF ABOVE LANGUAGE AS IT IS CERTAINLY TRUE THAT UPROOTING OF PERSONS ENHANCES DANGERS TO PEACE.

13. AMENDMENT TO ARTICLE 8 IS ACCEPTABLE.

14. AMENDMENT TO ARTICLE 9 IS ACCEPTABLE, WITH PROVISOR EXPRESSED IN PARA. 3 ABOVE.
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 068842

15. AS INDICATED IN PREVIOUS INSTRUCTIONS, WORD "MUST" IN ARTICLE 10 IS UNACCEPTABLE AS IT ESTABLISHES IMPROPER RELATIONSHIP BETWEEN UNESCO AND INTERNATIONAL ORGANIZATIONS AND, MORE IMPORTANTLY, NGO'S. RETENTION OF WORD "MUST" LIKELY TO PREVENT U.S. FROM JOINING CONSENSUS ON DECLARATION AND USDEL SHOULD SO INDICATE TO DG AND OTHER DELS. WE COULD ACCEPT A FORMULATION WHICH USES WORD "URGES." ALTHOUGH DEPT. PREFERS ORIGINAL LANGUAGE OF ARTICLE 10 (WITH EXCEPTION OF WORD "MUST"), AS IT TRACKS

UNIVERSAL DECLARATION OF HUMAN RIGHTS, DEPT. CAN ACCEPT OTHER CHANGES SUGGESTED TO ARTICLE 10 IN ARAB AMENDMENTS.

16. DEPT. WOULD LIKE TO SUPPLEMENT USDEL INSTRUCTIONS REGARDING CHARACTERIZATION OF APARTHEID AS A CRIME AGAINST HUMANITY, REFERENCE TO APARTHEID CONVENTION, OR CHARACTERIZATION OF APARTHEID AS A THREAT TO INTERNATIONAL PEACE.

17. ALTHOUGH DEPT. STILL STRONGLY PREFERS THAT DECLARATION NOT CHARACTERIZE APARTHEID AS A CRIME AGAINST HUMANITY, DEPT. WOULD BE ABLE JOIN IN CONSENSUS ON DECLARATION, WITH EXPLANATION, IF THIS WERE ONLY OBJECTIONABLE PORTION OF DRAFT.

REFERENCE TO APARTHEID CONVENTION IS EVEN MORE TROUBLESOME, AS U.S. HAS NOT SUPPORTED THE CONVENTION FOR REASONS KNOWN TO DEL. HOWEVER, IF REFERENCE TO APARTHEID CONVENTION AND CRIME AGAINST HUMANITY ARE ONLY OBJECTIONABLE PORTIONS OF DRAFT, DEPT. WOULD BE ABLE JOIN IN CONSENSUS ON DECLARATION, WITH EXPLANATION OF POSITION.

18. CHARACTERIZATION OF APARTHEID AS A THREAT TO INTERNATIONAL PEACE IS MOST TROUBLESOME. ALTHOUGH FINAL POSITION NOT FORMULATED, DEPT. WILL LIKELY NOT BE ABLE TO SUPPORT THE DECLARATION IF THIS LANGUAGE IS RETAINED.

CONFIDENTIAL

CONFIDENTIAL

PAGE 06 STATE 068842

AS INDICATED IN DEL INSTRUCTIONS, U.S. HAS NOT ACCEPTED THAT APARTHEID CONSTITUTES A THREAT TO INTERNATIONAL PEACE, A FINDING WHICH HAS EXTREME SIGNIFICANCE IN THE CONTEXT OF THE UN SECURITY COUNCIL. U.S. WOULD BE HARD PRESSED TO EXPLAIN ACCEPTANCE IN THIS CONTEXT BUT NOT IN SECURITY COUNCIL; MOREOVER, U.S. WISHES TO AVOID PRECEDENT OF OTHER INTERNATIONAL ORGANIZATIONS TELLING

SECURITY COUNCIL WHAT CONSTITUTES A THREAT TO INTERNATIONAL
PEACE. DEPT. COULD ACCEPT CHARACTERIZATION THAT
"APARTHEID IS FRAUGHT WITH DANGER TO INTERNATIONAL PEACE
AND SECURITY," A FORMULATION WHICH SECURITY COUNCIL HAS
ALREADY ACCEPTED.

19. DEPT. WOULD APPRECIATE DEL SOUNDING OUT WEO AND
AFRICAN DELEGATIONS AS WELL AS SECRETARIAT OFFICIALS,
CONCERNING FOREGOING POINTS. VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 17 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE068842
Document Source: CORE
Document Unique ID: 00
Drafter: AKRECZKO:FEJ
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780118-0542
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780353/aaaabtax.tel
Line Count: 233
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 95afffc4-c288-dd11-92da-001cc4696bcc
Office: ORIGIN L
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 PARIS 9193, 78 STATE 65531
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 07 mar 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3288146
Secure: OPEN
Status: NATIVE
Subject: NESCO INTERGOVERNMENTAL MEETING ON DRAFT DECLARA- TION ON RACE AND RACIAL PREJUDICE, PARIS, MARCH 13-20:
GUIDANCE ON ZIONISM-RACISM FOR U.S. DELEGAT ION
TAGS: AORG, OCON, UNESCO
To: PARIS
Type: TE
vdkgvwkey: odbcc://SAS/SAS.dbo.SAS_Docs/95afffc4-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014